Message Text

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INFO OCT-01 ISO-00 SSO-00 /026 R

DRAFTED BY NEA/IAI:JNMCBRIDE:SLH
APPROVED BY NEA:NAVELIOTES
NE/CD:STAUBENBLATT
NEA/ARN:ETUNIS
S/S:LFLEISCHER
NE/ME:BRICHARDSON (INFO)

-----028278 240627Z /21

P 232255Z AUG 77 FM SECSTATE WASHDC TO AMEMBASSY AMMAN PRIORITY AMEMBASSY TEL AVIV PRIORITY

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EXDIS

E.O. 11652: GDS

TAGS: PBOR, EAID, JO, US, IS

SUBJECT: MAQARIN DAM WORKING PAPER

REF: (A) TEL AVIV 5994, (B) STATE 183132

1. WE ASSUME ECON COUNSELOR RESPONDED TO ALON'S EXPRESSED CONCERN FOR LACK OF JORDANIAN REACTION TO ISRAELI POSITION (PARA 1 REF A) BY ASSURING HIM THAT--AS MENTIONEDPARA 2 REF B--WORKING PAPER REPRESENTS USG UNDERSTANDING OF ISRAELI AND JORDANIAN VIEWS WITH RESPECT TO FIVE AREAS--WATER AVAILABILITY, FLOW AND QUALITY, ECOLOGY, AND ENVIRONMENT, AND WEST BANK--BASED ON MOST RECENT DISCUSSION IN JERUSALEM AND AMMAN, AND IN EFFECT WORKING PAPER INCORPORATES JORDANIAN RESPONSE TO LATEST ISRAELI POSITION INCLUDED CONFIDENTIAL

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IN MAY 27 MEMO.

2. ALON'S POSITION THAT TIME HAS COME FOR U.S. MEDIATORY ROLE TO END AND BE REPLACED BY DIRECT ISRAELI-JORDANIAN CONTACTS HAS INTRODUCED POSSIBLE SERIOUS COMPLICATIONS INTO PICTURE. THIS WOULD, OF COURSE, BE CONSISTENT WITH GENERAL ISRAELI LINE RE NEED FOR DIRECT CONTACTS WITH ARABS AS WELL

AS LONGSTANDING ISRAELI DESIRE TO ENGAGE JORDANIANS IN MUTUALLY BENEFICIAL PROJECTS. KICKER HERE IS ISRAELI CONCOMITANT DESIRE TO BE PERCEIVED AS WORKING WITH JORDAN. ON OTHER SIDE, JORDANIANS HAVE SHIED AWAY FROM SUCH COOPERATION, PARTICULARLY THROUGH CONCERN IT WOULD LEAK, WITH ACCOMPANYING POLITICAL FALLOUT FROM OTHER ARABS. WE WONDER IF SCENARIO OUTLINED BY ALON WOULD NOT RESULT IN LEAK, AT LATEST WHEN PROJECT PRESENTED TO CABINET.

- 3. FOR TEL AVIV. WE WOULD APPRECIATE YOUR ANALYSIS OF MOTIVES BEHIND ALON'S POSITION, AND POSSIBILITY IT COULD BE CHANGED BY DEMARCHE TO HIGHER LEVEL. COULD IT BE ONLY TRIAL BALLOON BY NEW GOVERNMENT TO PROBE POSSIBLE JORDANIAN RECEPTIVENESS TO JORDANIAN-ISRAELI TECHNICAL DISCUSSIONS ON MAQARIN?
- 4. FOR AMMAN. PLEASE GIVE US YOUR ASSESSMENT OF PROBABLE JORDANIAN REACTION TO ALON'S POSITION. WOULD JORDANIANS CONSIDER DIRECT CONTACTS WITH ISRAELIS? WHAT WOULD BE GOJ POSTURE RE POSSIBLE LEAKS? OBVIOUSLY, USG AS MAJOR PROSPECTIVE AID DONOR HAS LEGITIMATE INTEREST AND ROLE TO PLAY, BUT THIS IN ITSELF MAY NOT BE CONVINCING ARGUMENT IN JERUSALEM AGAINST DIRECT GOI-GOJ CONTACTS, PARTICULARLY SINCE ISRAELIS ARE AWARE OF HIGH LEVEL COMMITMENT TO PROJECT IN AMMAN.

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5. WE ARE CONSIDERING THE POSSIBILITY OF "MULTIYEAR" FUNDING FOR MAQARIN--3 YEARS AT 40-45 MILLION DOLLARS PER YEAR BEGINNING IN FY 79--AS A SEPARATE LINE ITEM WHICH WOULD REQUIRE PRESIDENTIAL APPROVAL. WE HAVE TO HAVE CLEAR IDEA OF WHERE PROJECT IS GOING BEFORE WE MAKE DECISIONS. CHRISTOPHER

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Message Attributes

Automatic Decaptioning: Z

Capture Date: 01-Jan-1994 12:00:00 am Channel Indicators: n/a

Current Classification: UNCLASSIFIED Concepts: PAPERS, PROGRAMS (PROJECTS), MAQARIN DAM

Control Number: n/a

Copy: SINGLE
Sent Date: 23-Aug-1977 12:00:00 am
Decaption Date: 22 May 2009
Decaption Note: 25 YEAR REVIEW Disposition Action: RELEASED Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW

Disposition Date: 22 May 2009 Disposition Event: Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1977STATE200965
Document Source: Concept History: Concept H

Document Unique ID: 00 Drafter: JNMCBRIDE:SLH Enclosure: n/a

Executive Order: GS Errors: N/A **Expiration:**

Film Number: D770305-0415

Format: TEL From: STATE **Handling Restrictions:**

Image Path: ISecure: 1

Legacy Key: link1977/newtext/t19770831/aaaabafq.tel

Line Count: 100 Litigation Code IDs: Litigation Codes:

Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: a1bcde55-c288-dd11-92da-001cc4696bcc
Office: ORIGIN SS

Original Classification: CONFIDENTIAL
Original Handling Restrictions: EXDIS
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a

Page Count: 2
Previous Channel Indicators: n/a

Previous Classification: CONFIDENTIAL Previous Handling Restrictions: EXDIS Reference: 77 TEL AVIV 5994, 77 STATE 183132

Retention: 0

Review Action: RELEASED, APPROVED Review Content Flags: Review Date: 22-Mar-2005 12:00:00 am

Review Event:

Review Exemptions: n/a **Review Media Identifier:** Review Release Date: n/a Review Release Event: n/a **Review Transfer Date:** Review Withdrawn Fields: n/a

SAS ID: 1511297 Secure: OPEN Status: NATIVE

Subject: MAQARIN DAM WORKING PAPER

TAGS: PBOR, EAID, JO, US, IS To: AMMAN TEL AVIV

Type: TE

vdkvgwkey: odbc://SAS/SAS.dbo.SAS_Docs/a1bcde55-c288-dd11-92da-001cc4696bcc

Review Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009

Markings: Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 22 May 2009